## Itasca School District 10 <br> Referendum Bonds Discussion



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## Referendum Bond Sale Considerations

- Construction draw schedule
- Bond market conditions and interest rate risk
- Bank Qualification
- Number and timing of bond issues
- Reimbursement resolution


## Spend Down Requirements

- When issuing tax exempt bonds, the District should consider the following IRS requirements:
- The District must reasonably expect to spend or contractually obligate $5 \%$ of a bond issue within six months of issuance
- The District must reasonably expect to spend $85 \%$ of the bond proceeds in three years
- The District must diligently spend the bond proceeds
- The District may invest bond proceeds in mechanisms that are allowable under statute

Construction Draw Schedule - $\$ 26.98$ Million Project (Assumes Bonds Sold in February 2021)


## Historical Tax-Exempt Interest Rates


*The Municipal Market Data "MMD" is a AAA municipal bond market index produced by TM3. As of December 2, 2020.

## MMD Rates Since January 1, 2020


*The Municipal Market Data "MMD" is a AAA municipal bond market index produced by TM3. As of December 2, 2020.

## Bank Qualification

- Tax-exempt municipal bonds are designated as Bank Qualified ("BQ") if the District does not expect to issue more than $\$ 10$ million of tax-exempt securities in a single calendar year
- Allows a financial institution to deduct $80 \%$ of its interest expense allocable to the purchase of taxexempt securities, essentially providing banks a double tax benefit
- Some of the savings are passed along to the district as a lower interest rate versus a traditional tax-exempt bond or non-bank qualified ("NBQ")


## Option 1

- Issue $\$ 9.8$ million of bonds in February of 2021 - BQ
- Issue $\$ 17.18$ million of bonds in August of 2022 - Non BQ


## Option 2

- Issue $\$ 17.18$ million of bonds in February of 2021 - Non BQ
- Issue $\$ 9.8$ million of bonds in August of 2023 - BQ


## Summary of Options

|  | Option 1 |  |  |  | Option 2 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Bank Qualified |  | Non-Bank Qualified |  | Non-Bank Qualified |  | Bank Qualified |  |
| Source of Funds: $\quad$ S |  |  |  |  |  |  |  |  |
| Total Net Project Proceeds: \$26,980,000 | \$ | 9,800,000 | \$ | 17,180,000 | \$ | 17,180,000 | \$ | 9,800,000 |
| Series 2021 Bonds |  | 9,800,000 |  | - |  | 17,180,000 |  | - |
| Series 2022 Bonds |  | - |  | 17,180,000 |  | - |  | - |
| Series 2023 Bonds |  | - |  | - |  | - |  | 9,800,000 |
| Debt Service Summary: |  |  |  |  |  |  |  |  |
| Estimated Total Debt Service Cost (1) | \$ |  |  | 36,408,884 | \$ |  |  | 36,449,829 |
| Est. Referendum Debt Service |  |  |  | 36,461,419 |  |  |  | 36,492,017 |
| Est. Interest Earnings on Bond Proceeds |  |  |  | $(52,534)$ |  |  |  | $(42,188)$ |
| Estimated TIC (1) |  | 3.09\% |  | 2.83\% |  | 2.98\% |  | 2.84\% |
| Sensitivity Analysis: |  |  |  |  |  |  |  |  |
| Estimated Increase in Debt Service for every .10\% of Market Movement |  |  | \$ | 186,245 |  |  | \$ | 108,132 |
| Taxpayer Impact Analysis (2): |  |  |  |  |  |  |  |  |
| Estimated Increase in Bond \& Interest Tax Rate in levy year 2021 (calendar year 2022) |  | \$0.31 | 313 |  |  | \$0.31 |  |  |
| Estimated Increase in Bond \& Interest Tax Payment for \$300,000 Home in levy year 2021 (calendar year 2022) |  |  | 311 |  |  | \$31 |  |  |

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## Option 1

Proposed \$26.98 Million Referendum Structure | BQ (2021) - NBQ (2022)


## Option 2

Proposed \$26.98 Million Referendum Structure| NBQ (2021) - BQ (2023)


- Method of Sale


## Types of Sales

## BOND SALE

DIRECT PLACEMENT

## PUBLIC OFFERING

## COMPETITIVE SALE

- The Issuer engages a municipal advisor to manage the bond issuance process
U Underwriter selected via a competitive sale in which multiple bids may be received to purchase the bonds

The bidder with the lowest true interest cost is selected and sells the bonds to investors

## NEGOTIATED SALE

, The Issuer preselects a broker-dealer as underwriter

- This firm sells the bonds to investors during a pricing period


## Choosing the Method of Sale

## A competitive sale is appropriate when:

Issuer has a strong underlying credit rating at least in the "A" category
General obligation bonds or full faith obligations (e.g. alternate revenue bonds or debt certificates)
Structure does not include special features that would require extensive explanation to the market
Issuer is frequently in the market and/or issue size is conducive to attracting investors

## A negotiated sale is appropriate when:

D Issuer has a credit rating lower than "A"
> Bond insurance is unavailable
D Debt structure is complicated
$>$ Issuer wants input in how bonds are allocated among underwriting firms and/or the types of investors to be reached
) Other factors exist that the issuer, in consultation with its municipal advisor, believes favor the use of a negotiated sale process

## Credit Rating Scales and Definitions

| The District's credit rating | Moody's | S\&P | Fitch | Kroll | Extremely strong capacity to meet financial obligations. |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Aaa | AAA | AAA | AAA |  |
|  | Aa1 | AA+ | AA+ | AA+ |  |
|  | Aa2 | AA | AA | AA | Very strong capacity to meet obligations. |
|  | Aa3 | AA- | AA- | AA- | Strong financial capacity but susceptible to adversity. |
| Investment Grade | A1 | A+ | A+ | A+ |  |
|  | A2 | A | A | A |  |
|  | A3 | A- | A- | A- |  |
|  | Baa1 | $\mathrm{BBB}+$ | $\mathrm{BBB}+$ | $\mathrm{BBB}+$ | Adequate financial capacity but adverse conditions will lead to weakness. |
|  | Baa2 | BBB | BBB | BBB |  |
|  | - Baa3 | BBB- | BBB- | BBB- |  |
| Non-Investment Grade | Ba1 | BB+ | BB+ | BB+ | Non-Investment Grade Speculative |
|  | Ba 2 | BB | BB | BB |  |
|  | Ba3 | BB- | BB- | BB- |  |
|  | B1 | B+ | B+ | B+ |  |
|  | B2 | B | B | B | Highly Speculative |
|  | B3 | B- | B- | B- |  |
|  | Caa | CCC+ |  | CCC+ |  |
|  | Ca | CCC | CCC | CCC | Extremely Speculative |
|  | C | CCC- |  | CCC- |  |
|  |  |  | DDD | CC |  |
|  |  |  | DD | C |  |
|  |  | D | D | D | Default |

Next Steps

## Reimbursement Resolution

- If the District needs to pay any referendum-related expenditures before it generates tax-exempt bond proceeds, it may later reimburse itself from such proceeds via a reimbursement resolution
- 60-day look back period for referendum expenditures (except for architect's fees, for which there is no time limit)
- The bonds must be sold within 18 months after the expenditures are paid


## Financing Timeline

| January 13 | Board adopts parameters resolution for sale of bonds <br> - Valid until the April 6, 2021 election <br> - Names delegates will approve the sale <br> Established maximum par amount and other key <br> parameters |
| :--- | :--- |
| January 13 | Board adopts reimbursement resolution |
| Early February | District secures credit rating |
| Mid February | Series 2021 Bonds sold via a competitive sale; delegates <br> approve results |
| Early March | Bonds close |

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## Option 1


(1) Pursuant to Public Act 96-0501, the District's DSEB will increase by the lesser of CPI or $5 \%$ each year starting with lewy year 2009

The applicable CPI increase has been applied to lew years 2009-2020, and assumed to be $1.5 \%$ per year thereatte
it will need to pass resolutions, perhaps annually, to capture the additional DSEB levy available from
ble from CPI growth.
(2) Rates based upon market conditions as of November 12, 2020 and recent bond sales which PMA believes to be accurate and reliable, plus $0.50 \%$.
(3) Actual tax rates and payments may vary based on EAV growth, State Law changes, property tax rate initiatives and other factors. Includes $\$ 6,000$ homeowner exemption.

NOTE: Scenarios where a greater portion of the overall debt is issued in advance of the expenditures of the proceeds will likely result in higher fees earned by the investment manager of the debt proceeds.

## Option 2



\section*{Estimated Proceeds: | $\$ 17,180,000$ | $\$ 9,800,000$ |
| :--- | :--- | :--- |}

(1) Pursuant to Public Act 96-0501, the District's DSEB will increase by the lesser of CPI or $5 \%$ each year starting with lew year 2009.

The applicable CPI increase has been applied to levy years 2009-2020, and assumed to be $1.5 \%$ per year thereafter.
If the District issues non-referendum bonds with debt service structured assuming a growing DSEB,
it will need to pass resolutions, perhaps annually, to capture the additional DSEB levy available from CPI growth.
If the CPI growth is less than estimated on average, the District will have to pay debt service in excess of the DSEB from funds on hand.
(2) Rates based upon market conditions as of November 12, 2020 and recent bond sales which PMA believes to be accurate and reliable, plus $0.50 \%$.
3) Actual tax rates and payments may vary based on EAV growth, State Law changes, property tax rate initiatives and other factors. Includes $\$ 6,000$ homeowner exemption.

NOTE: Scenarios where a greater portion of the overall debt is issued in advance of the expenditures of the proceeds will likely result in higher fees earned by the investment manager of the debt proceeds.


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    (2) Actual tax rates and payments may vary based on EAV growth, State Law changes, property tax rate initiatives and other factors. Includes
    $\$ 6,000$ homeowner exemption. Does not account for new property.

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